

550025

1

“ ”  
2“ — — — ”  
“ ” 3

F301.21

A

1001- 8158 2024 1- 0094 11

[7]

18

“ ” [1] “

” [2] “

+ + ” 2020 “ ”

[3] “ ” 2018

” [4]

[5] [6] 2021

2019

13.91

2022

68.76%<sup>②</sup>

“ ”

20 80

“ ” “ ”

14.91%

”

2023- 06- 09

2023- 11- 13

CX1D2023017

Y.JSKYJJ[2021]014

1969-

E- mail: fangjs2008@126.com

1995-

“ ” E- mail: lijie3399@126.com

2022

19.14

130

“ 2022

” [https://www.mr.gov.cn/dt/jwbb/202308/20230303\\_2777259.html](https://www.mr.gov.cn/dt/jwbb/202308/20230303_2777259.html)  
<http://www.njss.moa.gov.cn/zcfb/202006/P020200622573390595236.pdf>

2019

“ ”

[8]

[9]

[15]

[16]

[10]

“

[17]

” [11]

[12]

313

“ ”

[13]

[14]

120

120

1

“ ”

1

1

2

1.1

“ ”

90 3/4

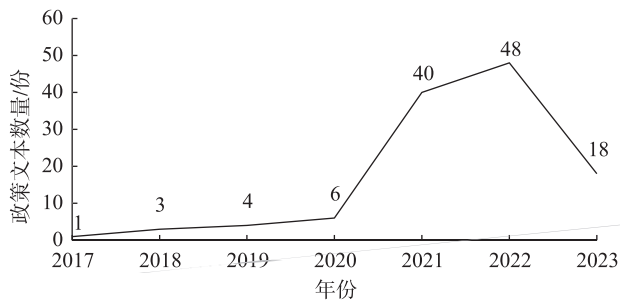
2023 8

30 1/4

1

Tab.1 List of partial policy texts

1	“ ”	2021 1	2021-08-09
2	“ ”	2020 11	2020-11-24
3		2022 23	2022-06-18
	.....	.....	.....
118	“ ”	2018 72	2018-10-22
119		2021 30	2021-11-18
120		2021 10	2021-03-18

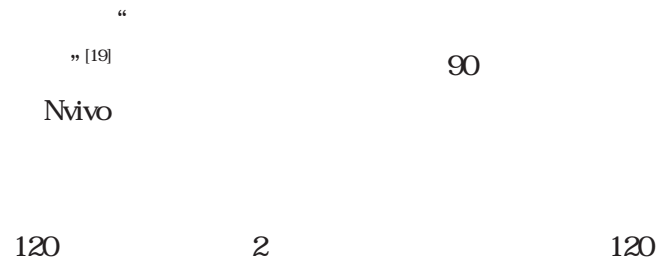


1  
Fig.1 Time evolution of policy texts

2  
2.1



2  
Fig.2 Regional distribution of policy texts



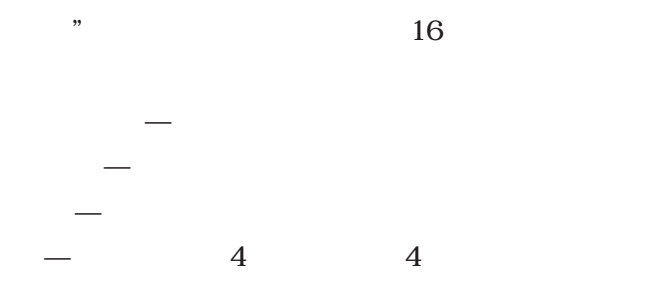
2.2

1.2  
20 60  
Barney Glaser

Anselm Strauss

Methodology

Grounded Theory



Tab.2 Open encoding

1	31	" "	61	91
2	32		62	92
3	33		63	93
4	34		64	94
5	35		65	95
6	36		66	96
7	37		67	97
8	38		68	98
9	39		69	99
10	40		70	100 " "
11	41	" "	71	101 " "APP
12	42		72	102
13	43	" "	73	103
14	44		74	104
15	45		75	105
16	46		76	106 " "
17	47		77	107
18	48		78	108
19	49		79	109
20	50		80	110
21				



3

3.1

3.1.1

3 871

[25]

“ ” [21]

“ ”

3.1.3

1 923

7

“ ”

“ ”

[22]

“ ”

“ ”

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“ ”

” [26]

“ ”

[27]

[23]

“ ”

5

3.1.2

2 457

基础性  
程序工具  
执法  
监管

协同  
联动

考核  
问责

联防联

Fig.5 A two-dimensional analysis framework for policy tools of process control

31.4

3.2

1 256

321

“

— ”

6

[28]

40.72%

“ ”

25.84%

“ ”

20.23%

“ ”

13.21%

“ ”

“ ”

[29]

22.68%

18.81%

17.36%

“ ”

[2]

14.42%

12.22%

10.51%

4.00%

“

”

“ ”

[30]

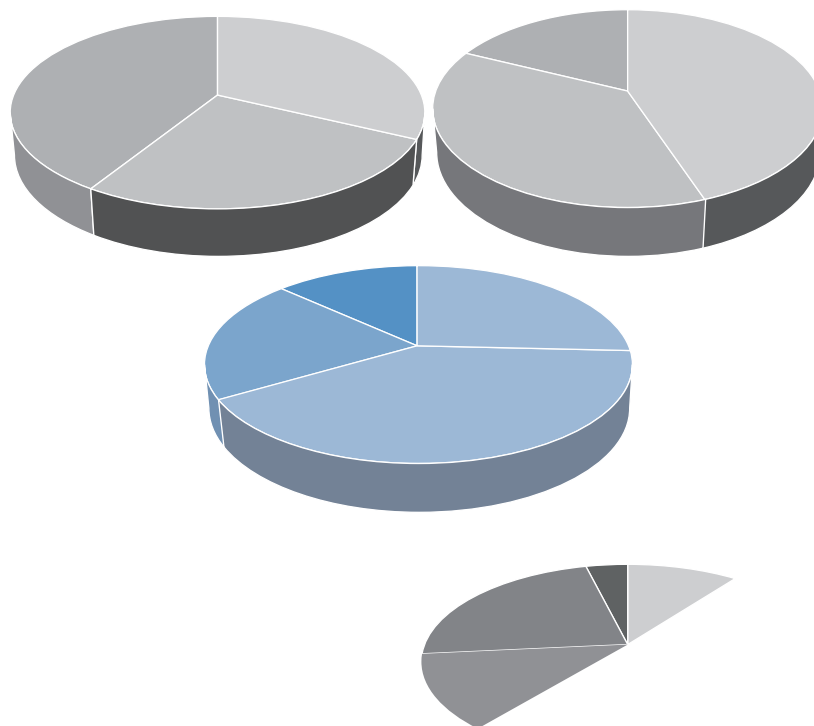


Fig.6 The proportion and structural distribution of various types of policy tools

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” [31]

324

[33]

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323

4

120

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“ +PPP”

“ ”  
“ ”

4

2

2020 2035 2035

“ ”  
“ ” 2020

[13]

2020

[25]

“ ”

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2 . J . 2022 38 11 121 - 131.

3 . 40 J . 2018 12 37 - 51.

4 . J . 2023 23 4- 8

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7 . J . 2018 39 10 4670- 4683

8 . 67 EB/OL .

3

[35]

“ ”  
“ ”

“ ” “ +”

	2023- 04- 14	2023- 08- 01	.https://mnmr.gov.cn/dt/ywbb/202304/20230414_2781713.html.	J .	2018 32 8 9- 15
9	—		N .	J .	2022 12 9- 16
10	2022- 02- 23	7 .	J .	J .	2020 34 7 69-
11	2021 12 10- 11.				78
12	2023 41 5 53- 65		J .	J .	2021 27 6 145-
13	J .	2022 2 10- 12	J .		157.
14	2022 5 8- 11.		J .	J .	2021 52 3 544- 552
15	CHARMAZ K. Constructing Grounded Theory: A Practical Guide Through Qualitative Analysis M . London: Sage Publications Ltd, 2006: 37.		J .	J .	2023 45 5 913-
16	J .	2015 12 2 129- 137 158			11 30- 36 925
17	- 159				28
18	J .	2021 42 6 34- 44			29
19	M . L .				J .
20	M .	2010 7 5 656- 665			2020 34 9 32- 37 47.
21	2015 48- 96				2021 35 12
22	J .	2010 7 5 656- 665			19- 28
	—				30
	J .	2021 42 6 34- 44			70
	M . L .				J .
	M .	2015 48- 96			2019 33 10 1-
	J .	2010 7 5 656- 665			12
	—				31
	J .	2016			J .
	6 58- 65				2020 2 39-
	J .	2016			45
	J .	2016			32
	J .	2016			J .
	J .	2016			2021 52 5 1028- 1033
	J .	2016			33
	J .	2016			J .
	J .	2016			2018 32
	J .	2016			12 15- 23
	J .	2016			2019 16 3 131- 144 174- 175
	J .	2016			34
	J .	2016			J .
	J .	2016			2019 29 11 111- 119
	J .	2016			35
	J .	2016			J .
	J .	2016			2022 42
	J .	2016			11 142- 150

# Policy Tool Genealogy Model and Policy Implication of Farmland Protection Tianzhang System: An Empirical Analysis of Policy Text Based on Grounded Theory

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**Abstract:** The purposes of this study are to analyze the implementation work plans of farmland protection Tianzhang system successively introduced by various provinces and cities, and to describe the overall picture of its policy tools and their usage characteristics, to provide the reference for policy improvement and optimization. The research methods include grounded theory and content analysis. The research results show that: 1 the policy tool genealogy model of farmland protection Tianzhang system is the “four-dimensional driving pyramid model”, which is composed of goal-oriented policy tools, system transformation policy tools, process control policy tools, and capacity building policy tools. 2 “Attention allocation, clear job responsibilities, orderly operation and active mobilization” is the policy tool usage logic of farmland protection Tianzhang system. Based on this logic, it helps to smooth the “last mile” of farmland protection. 3 The current farmland protection Tianzhang system has problems with unreasonable combination structure, weak operability, insufficient innovation and low substantive effectiveness in the use of policy tools. In conclusion, the proportion of policy tools used should be coordinated and refined to optimize the adaptability of the combination structure. The operational process of policy tools should be refined to enhance the accuracy of content elements. The innovation and transformation of policy tools are required to cultivate the development of endogenous driving forces. The effectiveness level of policy tools should be increased to consolidate the effectiveness of their functions.

**Key words:** farmland protection; Tianzhang system; local governments; policy tool; grounded theory